

General Assembly

Governor's Bill No. 5053

February Session, 2014

LCO No. 645



Referred to Committee on INSURANCE AND REAL ESTATE

Introduced by:

REP. SHARKEY, 88th Dist.

REP. ARESIMOWICZ, 30th Dist.

SEN. WILLIAMS, 29th Dist.

SEN. LOONEY, 11th Dist.

AN ACT STRENGTHENING CONNECTICUT'S INSURANCE INDUSTRY COMPETITIVENESS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective from passage) Upon compliance with the
- 2 requirements and completion of the proceedings prescribed by
- 3 sections 2 to 18, inclusive, of this act, a domestic mutual insurance
- 4 company may be reorganized as a domestic stock insurer owned,
- 5 directly or indirectly, by a mutual holding company.
- 6 Sec. 2. (NEW) (Effective from passage) As used in sections 1 to 18,
- 7 inclusive, of this act:
- 8 (1) "Adoption date" means the date the board of directors approves
- 9 the plan of reorganization.
- 10 (2) "Articles of incorporation" or "charter" means a corporation's

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- 11 articles of incorporation, including any special act of incorporation, as
- 12 from time to time amended.
- 13 (3) "Commissioner" means the Insurance Commissioner.
- 14 (4) "Converted holding company" means the stock corporation into 15 which a mutual holding company has been converted in accordance
- with the provisions of section 16 of this act.
- 17 (5) "Effective date" means the date upon which the reorganization of 18 the mutual insurer is effective, as provided in subsection (a) of section
- 19 6 of this act.
- 20 (6) "Equity rights" means rights in the equity of a mutual holding
- 21 company conferred by law or such company's articles of incorporation,
- 22 including rights to participate in any distribution of equity or assets
- 23 whether or not incident to a liquidation of the mutual holding
- 24 company. Equity rights shall not include any right expressly conferred
- 25 solely by the terms of a policy.
- 26 (7) "Institution" means a corporation, joint stock company, limited
- 27 liability company, association, voluntary association of the type
- 28 commonly known as a business trust, partnership or any similar entity.
- 29 (8) "Intermediate stock holding company" means an institution at
- least fifty-one per cent of the voting stock of which is owned, directly
- 31 or through another intermediate stock holding company, by a mutual
- 32 holding company and which owns, directly or indirectly, not less than
- 33 fifty-one per cent of the voting stock of at least one reorganized
- 34 insurer.
- 35 (9) "Member" means a person entitled to vote at meetings of a
- 36 mutual company under such company's charter or by-laws or any
- 37 general or special law.
- 38 (10) "Membership interests" means all interests of members of a
- 39 mutual holding company arising under any special or general law and

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- 41 by law.
- 42 (11) "Mutual company" means a mutual life insurer, mutual insurer 43 other than life, or mutual holding company.
- 44 (12) "Mutual holding company" means a corporation organized 45 under sections 1 to 18, inclusive, of this act, the articles of 46 incorporation of which contain provisions to the following effect:
- 47 (A) It is a mutual holding company organized under sections 1 to 48 18, inclusive, of this act.
- (B) One purpose of such mutual holding company is to own, directly or through one or more intermediate stock holding companies, not less than fifty-one per cent of the voting stock of one or more reorganized insurers.
- 53 (C) It is not authorized to issue voting stock.
- 54 (D) Its members have the rights specified in subsections (a) to (n), 55 inclusive, of section 6 of this act and in its articles of incorporation and 56 by-laws.
- (E) Its assets and liabilities are, to the extent provided in sections 1 to 18, inclusive, of this act, subject to inclusion in the estate of the reorganized insurer in any proceedings successfully prosecuted against the reorganized insurer under chapter 704c of the general statutes.
- (13) "Mutual insurer" means, in the case of a plan of reorganization under sections 1 to 18, inclusive, of this act, the mutual life insurer or mutual insurer other than life that is reorganizing pursuant to such plan.
- 66 (14) "Person" means an individual, partnership, firm, association, 67 corporation, joint-stock company, limited liability company, limited

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- association, estate, trustee, or fiduciary, or any similar entity.
- 71 (15) "Plan of conversion" means a plan adopted by a mutual holding 72 company in compliance with section 16 of this act.
- 73 (16) "Plan of reorganization" means a plan adopted by a mutual 74 insurer in compliance with subsection (a) of section 3 of this act.
- 75 (17) "Policy" means an individual or group policy of insurance, 76 annuity contract or fidelity or surety bond issued by an insurer.
- 77 (18) "Policyholder" means the holder of a policy other than a 78 reinsurance contract.

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- (19) "Reorganized insurer" means the domestic stock insurer into which a mutual insurer has been reorganized in accordance with the provisions of sections 1 to 18, inclusive, of this act.
- (20) "Reorganizing insurer" means for a plan of reorganization under sections 1 to 18, inclusive, of this act, the mutual insurer that is reorganizing under such a plan.
- (21) "Stock purchase rights" means a nontransferable right granted to each policyholder of the reorganized insurer, subject to any exclusions or limitations authorized by law applicable to particular classes of policyholders, who has been a policyholder for at least one year prior to the effective date, to acquire stock in the reorganized insurer if it conducts an initial public offering of voting stock or in any intermediate stock holding company that conducts an initial public offering of voting stock. No stock purchase right shall provide for a purchase of less than fifty shares of the common stock being offered in the public offering. The price per share shall be equal to the public offering price. In the event that the exercise of such rights exceeds fifty per cent of the number of shares being offered to the public, or such

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- lesser percentage as may be approved by the commissioner, exercise of such stock purchase rights shall be subject to proration, subject to a
- 99 minimum of fifty shares.
- 100 (22) "Voting stock" means securities of any class or any ownership 101 interest having voting power for the election of directors, trustees, or 102 management of a person, other than securities having voting power 103 only because of the occurrence of a contingency. All references to a 104 specified percentage of voting stock of any person shall mean 105 securities having the specified percentage of the voting power in that 106 person for the election of directors, trustees, or management of that 107 person, other than securities having voting power only because of the 108 occurrence of a contingency.
- Sec. 3. (NEW) (*Effective from passage*) (a) The plan of reorganization shall include appropriate proceedings for amending the mutual insurer's articles of incorporation to give effect to the reorganization from a mutual insurer into a stock corporation. The plan of reorganization shall be:
- 114 (1) Approved by vote of a three-fourths majority of the board of directors;
- 120 (2) Submitted to the commissioner for consent in writing, subject to the provisions of subsection (d) of this section, by an application executed by an authorized officer of the reorganizing insurer and accompanied by the following documents, or true and correct copies of the documents:
- 121 (A) The proposed plan of reorganization;
- 122 (B) The proposed articles of incorporation of each corporation that is 123 a constituent corporation of the reorganization;
- 124 (C) The proposed by-laws of each corporation that is a constituent 125 corporation of the reorganization;

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- 126 (D) A list of the officers and directors, together with their 127 biographies in the form customarily required by the commissioner, of 128 each corporation that is a constituent corporation of the reorganization;
- (E) The resolution of the board of directors of the mutual insurer, certified by the secretary of the mutual insurer, authorizing the reorganization under sections 1 to 18, inclusive, of this act;

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- (F) Financial statements in a form acceptable to the commissioner giving effect to the reorganization for the mutual holding company and any entities which will be subsidiaries of the mutual holding company after the reorganization and which will experience a change in capitalization due to the reorganization;
- 137 (G) A draft of materials to be mailed to members seeking their 138 approval of the plan, including a summary of the plan of 139 reorganization; and
- 140 (H) Other relevant information that the commissioner may require;
- 141 (3) Approved by a vote of not less than two-thirds of the members 142 of the mutual insurer voting at a meeting of the members called for 143 that purpose, subject to the provisions of subsection (e) of this section;
 - (4) Filed with the commissioner after receipt of the commissioner's consent, and after having been approved as provided in subsection (d) of this section.
 - (b) A plan of reorganization adopted pursuant to sections 1 to 18, inclusive, of this act, shall demonstrate a purpose and specify reasons for the proposed reorganization, and shall provide that the mutual insurer will become a stock insurer, that the members of the mutual insurer will become members of a mutual holding company, that the owners of policies issued by the reorganizing insurer and in force on the effective date shall as of the effective date have equity rights in the mutual holding company, and that the mutual holding company will

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acquire, directly or through one or more intermediate stock holding companies, at least fifty-one per cent of the voting stock of the reorganized insurer.

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(c) The commissioner shall hold a public hearing upon the fairness of the terms and conditions of the plan of reorganization, the reasons and purposes for the reorganization of the mutual insurer, and whether the reorganization is in the best interest of said mutual insurer and is fair and equitable to its policyholders, and not detrimental to the insuring public. Notice stating the time, place and purpose of the hearing shall be mailed by the reorganizing insurer to each eligible policyholder, at his last known address as shown on the records of the reorganizing insurer, except in instances where mailing of notice is not feasible as determined by the commissioner. Such notice shall be mailed at least sixty days prior to the date of the hearing. Such notice shall be preceded or accompanied by a true and complete copy of the plan, or by a summary thereof approved by the commissioner, and such other explanatory information as the commissioner shall approve or require. In addition, the reorganizing insurer shall give notice of the time, place and purpose of the hearing by publication in three newspapers of general circulation, one in the county in which the reorganizing insurer has its principal office and two in other cities within or without the state approved by the commissioner. Such newspaper publications shall be made not less than fifteen days nor more than sixty days prior to the hearing, and shall be in a form approved by the commissioner. The directors, officers, employees and policyholders of the reorganizing insurer shall have the right to appear and be heard at the hearing.

(d) The commissioner shall, after the public hearing required by subsection (c) of this section, approve the plan of reorganization if he finds that: The proposed reorganization is in the best interests of the reorganizing insurer; the plan is fair and equitable to the reorganized insurer's policyholders; the plan provides for the enhancement of the operations of the reorganizing insurer; the plan will not substantially

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lessen competition in any line of insurance business and, when completed, provides for the reorganized insurer's paid in capital stock to be in an amount at least equal to the minimum paid in capital stock and the net surplus required of a new domestic stock insurer upon its initial authorization to transact like kinds of insurance; and, the plan complies with the requirements of sections 1 to 18, inclusive, of this act. The commissioner shall approve or disapprove the plan in writing on or before sixty days after the conclusion of the public hearing required by subsection (c) of this section. The commissioner, if he determines that the plan of reorganization is not fair and equitable to the policyholders, may request that the reorganizing insurer modify said plan prior to his approval or disapproval of said plan; provided, however, that such request does not prevent the reorganizing insurer from withdrawing said plan pursuant to subsections (a) to (n), inclusive, of section 6 of this act. If approval is denied, the denial shall be in writing setting forth a statement of the reasons therefor and the reorganizing insurer shall have the right to a hearing before the commissioner within thirty days of the date of such denial.

(e) The meeting of members prescribed by subdivision (3) of subsection (a) of this section shall be called by the board of directors, the chairperson of the board or the president of the reorganizing insurer. Notice stating the date, time and place of the meeting shall be mailed by the reorganizing insurer to its policyholders at their last known addresses as shown on the records of the reorganizing insurer, except in instances where mailing of notice is not feasible as determined by the commissioner, and notice given to the holder of a policy shall constitute notice to the member whose membership arises from the policy. Said meeting shall be held no sooner than thirty days after the date of the public hearing pursuant to this subsection. Said notice shall be mailed at least sixty days prior to the date of said meeting. Such notice may be combined with the notice of public hearing mailed to policyholders pursuant to subsection (c) of this section. Such notice shall be preceded or accompanied by a true and

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(f) The commissioner shall have the power to supervise and direct and prescribe the rules governing the procedure for the conduct of voting on the proposal to such extent, consistent with the provisions of sections 1 to 18, inclusive, of this act, as he deems necessary to insure a fair and accurate vote. Such powers shall include, but not be limited to, power to supervise and regulate: (1) The determination of policyholders entitled to notice of and to vote on the proposal; (2) the giving of notice of the proposal; (3) the receipt, custody, safeguarding, verification and tabulation of proxy forms and ballots; and (4) the resolution of disputes.

Sec. 4. (NEW) (Effective from passage) No director, officer, agent or employee of the reorganizing insurer, or any other person, shall receive any fee, commission or other valuable consideration whatsoever, other than his usual regular salary and compensation, for in any manner aiding, promoting or assisting in such reorganization, except as set forth in the plan of reorganization approved by the commissioner. This section shall not be deemed to prohibit the payment of reasonable fees and compensation to attorneys at law, accountants and actuaries for services performed in the independent

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practice of their professions, even though they may be directors of the insurer.

Sec. 5. (NEW) (Effective from passage) At any time before the plan of reorganization becomes effective as provided in subsections (a) to (n), inclusive, of section 6 of this act, the mutual insurer may, by vote of a three-fourths majority of the board of directors, withdraw or amend the plan of reorganization. Any such plan amendment shall require the written consent of the commissioner. For a plan amendment, all references in sections 1 to 18, inclusive, of this act to the plan of reorganization shall be deemed to refer to the plan as amended, but no amendment shall be deemed to change the adoption date of the plan of reorganization. No amendment may change the plan of reorganization in a manner that the commissioner determines is prejudicial to the policyholders of the reorganizing insurer, unless a further hearing is held on the plan as amended, if the amendment is made after the initial public hearing, or unless the plan as amended is submitted for reconsideration by the members, if the amendment is made after the plan has been approved by the members.

Sec. 6. (NEW) (Effective from passage) (a) Upon consent by the commissioner to the plan of reorganization of a mutual insurer and filing of the plan of reorganization in accordance with the provisions of subdivision (4) of subsection (a) of section 3 of this act, the commissioner shall issue a new certificate of authority to the reorganized insurer and approve the articles of incorporation of the mutual holding company and amended articles of incorporation of the reorganized insurer for filing with the Secretary of the State by attaching thereto a certificate of approval in such form as the commissioner may prescribe. The plan of reorganization shall be effective upon the filing of the articles of incorporation of the mutual holding company and amended articles of incorporation of the reorganized insurer with the Secretary of the State or upon such later date as is specified in the plan of reorganization and amended articles of incorporation of the reorganized insurer; provided, however, that

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such later date shall not be more than thirty days after the filing of the articles of incorporation of the mutual holding company with the Secretary of the State.

(b) (1) Upon the effective date of a plan of reorganization:

- (A) The reorganizing insurer immediately shall become a domestic stock insurer and shall be a continuation of the corporate existence of the reorganizing insurer, and for all purposes of this chapter, its articles of incorporation shall be the amended articles of incorporation filed in accordance with subsection (a) of this section, as they may thereafter be amended in accordance with sections 1 to 18, inclusive, of this act;
- (B) All rights of any person to vote, including the right to vote in the election of directors or at annual or special meetings of the reorganizing insurer, or to share in any distribution of, or to receive consideration based upon, the surplus of the reorganizing insurer in liquidation or winding up, in dissolution or conservation or otherwise under the general statutes or the charter or by-laws of the mutual company or otherwise by law, shall be extinguished; provided, however, that rights expressly conferred solely by the terms of a policy, except the right to vote, shall not be extinguished;
 - (C) The members of the reorganizing insurer on such effective date shall immediately become members of the mutual holding company; provided, however, that, the rights of a person as a member shall continue only so long as the related policy remains in force;
 - (D) Owners of policies that make provision for the right to vote issued by the reorganizing insurer and in force on the effective date shall as of the effective date have equity rights in the mutual holding company; provided, however, that, the rights of a person as a holder of equity rights shall continue only so long as the related policy remains in force; and

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317 (E) All of the voting stock initially issued by the reorganized insurer 318 shall be owned, directly or through one or more intermediate stock 319 holding companies, by the mutual holding company.

- (2) Owners of policies that make provision for the right to vote that are issued after the effective date by the reorganized insurer shall be members of the mutual holding company and holders of equity rights in the mutual holding company. The rights of a person as a member of a mutual holding company or as holder of equity rights shall continue only so long as the related policy remains in force. Any person may be a member of a mutual holding company.
- (c) From the effective date of a plan of reorganization, at least fiftyone per cent of the issued and outstanding voting stock of the
 reorganized insurer shall be owned by the mutual holding company or
 an intermediate stock holding company, and at least fifty-one per cent
 of the issued and outstanding voting stock of any intermediate stock
 holding company shall be owned by the mutual holding company or
 another intermediate stock holding company. For purposes of these
 calculations, any issued and outstanding securities of the reorganized
 insurer or any intermediate stock holding company that are
 convertible into voting stock are considered issued and outstanding
 voting stock.
- (d) So far as pertinent and not in conflict with the express provisions of this chapter, with other provisions of law relative to mutual holding companies or with their charters:
- 341 (1) The mutual holding company shall not engage in the insurance 342 business;
 - (2) The mutual holding company and its subsidiaries and affiliates shall be a members of an "insurance holding company system" within the meaning of sections 38a-129 to 38a-140, inclusive, of the general statutes:

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- 347 (3) The general principles of law relative to the powers, duties and 348 liabilities of corporations shall apply to all mutual holding companies;
- 349 (4) The mutual holding company shall within thirty days after the 350 adoption of any amendment to its by-laws, file with the commissioner 351 a copy of such amendment, certified under its corporate seal by its 352 secretary;

- (5) The mutual holding company shall not make any payment of income, dividends contingent upon an apportionment of profits, or any other distribution of profits, except to the limited extent provided in the mutual holding company articles of incorporation or as otherwise directed or approved by the commissioner. The commissioner shall, subject to the specific authority granted by this act, retain jurisdiction at all times over a mutual holding company to assure that the reorganizing insurer's policyholders' interests are protected.
- (e) Members of the mutual holding company shall be notified of the annual meetings of the mutual holding company by written notice to all policyholders of the reorganized insurer by first class mail at least sixty days in advance of an annual meeting.
- (f) Every member of the mutual holding company shall be entitled to one vote; provided, unless otherwise provided in the charter or bylaws of the reorganizing insurer.
- (g) Members of the mutual holding company may vote by proxies dated and executed within three months of, and returned and recorded on the books of the company seven days or more before, the meeting at which they are to be used.
 - (h) Any required member approval shall be by the affirmative vote of a majority of the members of the mutual holding company who vote, or a higher percentage of the members as may be required by law or the articles of incorporation.

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(j) For a period of ten years from the effective date of a plan of reorganization, if any proceedings under section 6 of this act or under chapter 704c of the general statutes, are brought naming as a party a stock insurer created as a result of proceedings authorized by sections 1 to 18, inclusive, of this act, the mutual holding company formed as part of the reorganization shall become a party to the proceedings. The assets of the mutual holding company, including, but not limited to, its interest in any intermediate stock holding company formed pursuant to this section, shall be deemed assets of the estate of the reorganized insurer to the extent necessary to satisfy claims of persons against the reorganized insurer who have claims falling within the priorities established in subdivisions (1) to (4), inclusive, of subsection (a) of section 38a-944 of the general statutes; provided, however, that in no event shall a mutual holding company's contribution to the estate of a reorganized insurer pursuant to this sentence exceed the value of assets, net of liabilities, which such reorganized insurer transferred to the mutual holding company or to one or more persons owned or controlled by the mutual holding company pursuant to section 10 of this act. Claims of persons in their capacity as members of the mutual holding company shall have the same priority as members of a mutual insurer authorized to do the same kinds of business as the reorganized insurer would have upon the liquidation of such an insurer under section 38a-944 of the general statutes. A mutual holding company

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413 statutes.

- (k) Membership interests in a mutual holding company shall not be considered a security as that term is defined by section 36b-3 of the general statutes. A description of the membership interests and related factual disclosure shall not be considered to be an inducement to buy insurance in violation of section 38a-816 or 38a-825 of the general statutes, and receiving such description and related factual disclosure shall not subject the receiver to the provisions of section 38a-825 of the general statutes.
- (l) A mutual holding company organized under this section may hold, directly or indirectly, multiple subsidiaries, including multiple intermediate stock holding companies, and an intermediate stock holding company may hold multiple subsidiaries; directly or indirectly, including multiple reorganized insurers.
- (m) Notwithstanding any general or special law to the contrary, a mutual holding company shall not be permitted to transfer its domicile to any other state without the approval of the commissioner for a period of five years after the effective date.
- (n) If the total adjusted capital, as such term is defined in subsection (d) of section 38a-72 of the general statutes and the implementing risk based capital regulations, of the reorganized insurer is less than three hundred per cent of its authorized control level risk based capital, as such term is defined in the risk based capital regulations, as of any calendar year-end after the reorganization effective date, then for so long as such deficiency continues, the reorganized insurer shall not, without prior notice to and review by the commissioner, make any acquisitions of subsidiaries. The restrictions set forth above shall be for the purpose of protecting the solvency of the reorganized insurer and

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shall be in addition to any other restrictions imposed on such insurer by the risk based capital regulations.

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(o) The plan of reorganization or any plan of conversion adopted pursuant to section 16 of this act may also include provisions restricting the ability of any person or persons acting in concert from directly or indirectly offering to acquire or acquiring the beneficial ownership of ten per cent or more of any class of voting stock of the reorganized insurer or converted holding company, as the case may be, or any entity that, directly or indirectly, controls either.

Sec. 7. (NEW) (Effective from passage) (a) Notwithstanding any general or special law to the contrary and except as otherwise provided in subsections (c) and (d) of this section, actions concerning any plan of reorganization, proposed plan of reorganization, or any plan amendment or proposed plan amendment under section 5 or any acts taken or proposed to be taken under this section, shall be commenced within one year after the plan of reorganization or plan amendment is filed with the commissioner pursuant to subdivision (4) of subsection (a) of section 3 of this act, or, if the plan of reorganization becomes effective, six months from the effective date of the plan of reorganization, whichever is later. If the plan of reorganization is withdrawn, such actions shall be commenced within six months from the date the board of directors approves a resolution to withdraw the plan. Actions concerning a plan amendment or proposed plan amendment made under section 8 of this act shall be commenced within one year after the plan amendment or proposed plan amendment is filed with the commissioner pursuant to subdivision (4) of subsection (b) of section 8 of this act, or if the amendment becomes effective, six months from the effective date thereof, whichever is later. If a plan amendment or proposed plan amendment made under said section 8 of this act is withdrawn, such actions shall be commenced within six months from the date the board of directors approves a resolution to withdraw the plan. Actions arising out of either a transfer of assets or liabilities pursuant to section 10 of this act or an offering of

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voting stock pursuant to section 11 of this act, which transfer or offering is not contemplated by the plan must be commenced within one year from such transfer or offering. Actions concerning any plan of conversion or proposed plan of conversion under section 16 of this act or any acts taken or proposed to be taken under section 16 of this act shall be commenced within one year after the plan of conversion is filed with the commissioner pursuant to section 16 of this act or six months from the effective date of the plan of conversion, whichever is later.

(b) In any action referred to in subsection (a) of this section, any party adverse to the mutual holding company shall be required, upon motion of the mutual holding company, reorganizing insurer, reorganized insurer or an intermediate stock holding company which establishes to the satisfaction of the court that a substantial likelihood exists that such action is brought without merit and with an intention to delay or harass, at any stage of the proceedings before final judgment, to give adequate security for the damages and reasonable expenses, including attorneys' fees, which may be incurred as a result of, or in connection with, such action by such company and by any other defendants in such action or for which such company may become liable, to which security the mutual holding company, reorganizing insurer, reorganized insurer or an intermediate stock holding company shall have recourse in such amount as the court determines upon the termination of such action. The amount of security may from time to time be increased or decreased in the discretion of the court upon a showing that the security provided has or may become inadequate or excessive.

(c) Notwithstanding any general or special law to the contrary, any action seeking a stay, restraining order, injunction or similar remedy to prevent or delay the closing of any transaction pursuant to sections 1 to 18, inclusive, of this act or of any transaction described in a plan of reorganization or plan of conversion shall be commenced within thirty days after, as applicable, the approval of the plan of reorganization by

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- 507 the commissioner pursuant to subsection (d) of section 3 of this act, the 508 approval of the commissioner pursuant to section 10 or 11 of this act or 509 approval of the plan of conversion by the commissioner pursuant to 510 section 16 of this act.
- 511 (d) Any action or proceeding against the commissioner or any other 512 governmental body or officer in connection with any act taken or order 513 issued pursuant to sections 1 to 18, inclusive, of this act shall be 514 commenced within thirty days from the date of such act or signing of 515 such order.
- 516 Sec. 8. (NEW) (Effective from passage) (a) The amended articles of 517 incorporation of a reorganized insurer that have been adopted 518 pursuant to a plan of reorganization and filed with the Secretary of the 519 State in accordance with subsections (a) to (n), inclusive, of section 6 of 520 this act may be further amended after the effective date pursuant to the 521 provisions of the Connecticut Business Corporation Act.

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- (b) The plan of reorganization may be amended in other respects after the effective date of such plan as specified in this section. Such an amendment shall take effect upon filing with the Secretary of the State after compliance with the following:
- 526 (1) Approval by a vote of a majority of the board of directors of the 527 reorganized insurer;
- 528 (2) Submission to the commissioner for consent in writing, subject to 529 the provisions of subsection (a) of section 3 of this act;
 - (3) Approval by a majority of those who vote at a meeting of members of the mutual holding company eligible to vote thereon called for the purpose of considering the amendment to the plan. Members eligible to vote thereon shall be members of the mutual holding company who were members of the former mutual insurer and were entitled to vote on the original plan of reorganization; and

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536 (4) Filed with the commissioner after having been consented to and 537 approved as contemplated by subdivisions (2) and (3) of this 538 subsection.

- (c) If an amendment proposed under subsection (b) of this section would adversely affect the rights of one or more classes of members, but not all such members, then only the members of each class whose rights would be adversely affected by the proposed amendment are entitled to vote on the proposed plan amendment.
- (d) A member meeting prescribed by subdivision (3) of subsection (b) of this section shall be called by the board of directors, the chairperson of the board, or the president of the reorganized company. Voting shall be in person, by proxy or by mail at a meeting of members called for that purpose pursuant to the mutual holding company's articles of incorporation and by-laws.
 - (e) At any time before the plan amendment becomes effective, the reorganized company may, by vote of a majority of the board of directors, amend the plan amendment or withdraw its plan amendment. For an amendment to a plan amendment, all references in sections 1 to 18, inclusive, of this act to the plan amendment shall be deemed to refer to the plan amendment as amended. Any amendment of the plan amendment shall require the written consent of the commissioner. No amendment shall be deemed to change the date of adoption of the plan amendment. No amendment made after approval by the members as provided in subdivision (3) of subsection (b) of this section may change the plan amendment in a manner that the commissioner determines is prejudicial to any of the affected members unless the plan amendment as amended is submitted for reconsideration under the procedures prescribed in this section for the original plan amendment.
 - Sec. 9. (NEW) (*Effective from passage*) If the name of a mutual insurer reorganizing to a stock insurer pursuant to sections 1 to 18, inclusive,

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of this act includes the word mutual, the new stock insurer may continue to use the word mutual in its name unless the commissioner finds that the continued use of the word mutual in its name is likely to mislead or deceive the public.

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Sec. 10. (NEW) (Effective from passage) A reorganized insurer may, either pursuant to the plan of reorganization or upon the prior approval of the commissioner, on any one or more occasions on or after the effective date, transfer assets or liabilities, including any one or more of its subsidiaries, to the mutual holding company or to one or more persons owned or controlled by the mutual holding company; provided, however, that in any such transfer, in either a single instance or in the aggregate, the liabilities so transferred may not be greater than the assets so transferred. The commissioner shall approve such a proposed transfer unless the commissioner finds that the transfer would materially adversely affect the ability of the reorganized insurer to meet its obligations under its policies. If such a transfer is to be made upon the prior approval of the commissioner rather than under a plan of reorganization, the other provisions of sections 1 to 18, inclusive, of this act including, without limitation, the requirement of filing a plan of reorganization, shall not apply. The provisions of section 38a-136 of the general statutes shall not apply to any transfer effected pursuant to this section.

Sec. 11. (NEW) (Effective from passage) (a) The offering of voting stock by the reorganized insurer or intermediate stock holding company to any person other than the mutual holding company or a wholly owned subsidiary thereof, which offering is the first to occur after the effective date of the plan of reorganization, shall be made only in accordance with such provisions as the plan of reorganization may contain governing such a first offering, or with the prior approval of the commissioner after submission of an application by the proposed issuer. The commissioner shall approve any such application unless he finds, in the case of a public offering, that the offering would not be conducted in a manner generally consistent with customary practices

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for initial public offerings, to the extent reasonably comparable, or, in the case of any other offering, that the offering would be prejudicial to the members of the mutual holding company. None of the foregoing shall be deemed to prohibit the filing of a registration statement with the Securities and Exchange Commission and the Secretary of the State prior to such approval.

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- (b) For purposes of this section, any securities of the reorganized insurer or any intermediate stock holding company that are convertible into voting stock shall be considered voting stock.
- Sec. 12. (NEW) (*Effective from passage*) (a) In the case of a reorganizing insurer that is a mutual life insurer, upon the effective date the reorganizing insurer shall, at its option, either:
 - (1) (A) Establish a closed block, for policyholder dividend purposes only, consisting of all of the participating individual policies of the reorganizing insurer in force on the effective date and for which the insurer had an experience based dividend scale payable in the year in which the plan of reorganization was adopted, to which, on or before the effective date, shall be allocated assets of the insurer in an amount that produces cash flows, together with anticipated revenues from the closed block business, expected to be sufficient to support the closed block business including provision for payment of claims and those expenses and taxes specified in the plan of reorganization and to provide for continuation of dividend scales in effect on the adoption date, if the experience underlying such scales continues, provided that no policies entering into force after the effective date will be included in the closed block; and
 - (B) The terms for the establishment of the closed block may provide for conditions under which, with the approval of the commissioner, the reorganized insurer may cease to maintain the closed block and allocation of assets thereto, but regardless of such a cessation the policies constituting closed block business shall remain obligations of

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the reorganized insurer and dividends on such policies shall be apportioned by the board of directors of the reorganized insurer in accordance with the terms of such policies and contracts and applicable provisions of any general or special law; or

- (2) Provide as to participating individual policies of the reorganizing insurer in such manner as the commissioner may approve if he determines that such alternative is substantially as protective of the interests of individual participating policyholders as the establishment of a closed block pursuant to subdivision (1) of this subsection.
- (b) The purpose of the closed block or of the alternate method so approved by the commissioner pursuant to subdivision (2) of subsection (a) of this section shall be to protect the contractual rights of the policyholders who own policies as of the effective date. The equity interest of the policyholders of the reorganized insurer shall be equal, in the aggregate, to the value of the entire capital and surplus of the mutual holding company, excluding any funds required to be held in segregated accounts by federal statute, and shall be the basis for consideration to policyholders in the event the mutual holding company converts into a domestic stock corporation as set forth in subsection (f) of section 16 of this act.
- (c) As of the end of the third year following the year of conversion and as of the end of each third year thereafter, or more frequently as determined by the commissioner, an independent accounting or actuarial firm shall attest to the commissioner, the board of directors of the mutual holding company and the board of directors of the reorganized insurer on whether or not the closed block and related assets, or practice provided for in subdivision (2) of subsection (a) of this section, has been administered in accordance with the plan of conversion approved by the commissioner. Such firm shall take into consideration the dividend payments to policyholders resulting from the closed block and any other relevant factors. The expenses incurred

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in retaining the independent accounting or actuarial firm shall be paid by the reorganized insurer. The work of the independent accounting or actuarial firm shall be completed and delivered to the commissioner, the board of directors of the mutual holding company and the board of directors of the reorganized insurer by the close of business on the first day of April following the end of the period for which a report is being provided.

- Sec. 13. (NEW) (*Effective from passage*) (a) Other requirements applicable to a reorganizing insurer, an intermediate stock holding company and a mutual holding company shall be as follows:
- (1) Notwithstanding any other provision of the general statutes, nothing in this section shall be deemed to prohibit provisions under which the officers, directors, employees, agents, and employee benefit plans of the mutual holding company, reorganizing insurer or an intermediate stock holding company, for their benefit, may be entitled, in accordance with reasonable classifications of those individuals and employee benefit plans, to purchase for cash, at the same price as offered to the public in any public offering, voting stock issued by the reorganized insurer or any intermediate stock holding company. Subject to limitations set forth in this section, nothing in sections 1 to 18, inclusive, of this act shall be deemed to prohibit the establishment of stock option, incentive, and share ownership plans customary for publicly traded companies;
- (2) Until six months after the completion of either an initial public offering, private equity placement or the first issuance of public or private stock or securities convertible into voting stock of the reorganized insurer or the intermediate stock holding company to any person other than the mutual holding company or an intermediate stock holding company, neither an intermediate stock holding company nor the reorganized insurer shall award any stock options or stock grants to persons who are officers or directors of the mutual holding company, an intermediate stock holding company or the

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695 reorganized insurer; provided, however, that, if a reorganized insurer 696 or its intermediate stock holding company distributes stock purchase 697 rights to the policyholders of a reorganized insurer in connection with 698 a public offering of stock, then directors and officers who are 699 policyholders of such reorganized insurer shall receive and may 700 exercise such stock purchase rights on the same basis as all other such policyholders;

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- (3) Until two years after the six month period referred to in subdivision (2) of this subsection, the officers, directors and outside directors of the mutual holding company, an intermediate stock holding company and of the reorganized insurer may not own beneficially, in the aggregate, more than five per cent of the voting stock of the intermediate stock holding company or the reorganized insurer;
- (4) The officers and directors of the mutual holding company, an intermediate stock holding company or the reorganized insurer shall not own beneficially, in the aggregate, more than eighteen per cent of the voting stock of the intermediate stock holding company or the reorganized insurer; provided, however, that the commissioner may, in the event of a distress situation find that beneficial ownership of more than eighteen per cent is necessary and appropriate;
- 716 (5) In no event shall any person, directly or indirectly, offer to 717 acquire or acquire in any manner beneficial ownership of more than 718 ten per cent of any class of voting securities of the reorganized insurer, 719 any intermediate stock holding company or any other institution 720 which owns, directly or indirectly, a majority of the voting securities of 721 the reorganized insurer without the prior approval of the 722 commissioner;
 - (6) If the mutual holding company elects to cause an intermediate stock holding company or the reorganized insurer to conduct an initial public offering or initial private equity placement or the initial

LCO No. 645 24 of 47 issuance of voting stock or securities convertible into voting stock of the reorganized insurer or the intermediate stock holding company, it shall, subject to any limitations necessary or appropriate under law applicable to particular classes of policyholders, cause each eligible person to receive stock purchase rights in connection with such initial offering unless a committee of its board of directors consisting of its outside directors determines, by vote of at least two-thirds of the members of such committee, that a stock purchase rights offering would not be in the best interests of its policyholders. Such determination shall be approved by the commissioner;

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- (7) Any voting stock or securities convertible into voting stock held by officers and directors of the mutual holding company, the intermediate stock holding company and the reorganized insurer shall not be sold for a period of at least one year following the date of the initial offering of such securities, except in the event of death or disability of such officer or director.
- (b) Nothing in sections 1 to 18, inclusive, of this act shall prevent the mutual holding company, the intermediate stock holding company or the reorganized insurer from issuing stock of the intermediate stock holding company or the reorganized insurer to a trust established in connection with an employee stock ownership plan or other employee benefit plan established for the benefit of the employees of the mutual holding company, the intermediate stock holding company or the reorganized insurer and qualified under the Internal Revenue Code. No individual may receive more than twelve and one-half per cent of any such plan and directors who are not employees shall not receive more than two and one-half per cent of the stock individually or fifteen per cent in the aggregate of any plan but in no event shall any individual exceed the limitation on ownership contained in subdivision (4) of subsection (a) of this section. The voting shares initially issued to employee stock ownership plans or other employee benefit plans, in the aggregate, shall not exceed five per cent of the voting shares initially issued.

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(c) For purposes of this section, an officer shall mean a person elected as an officer by the board of directors of the mutual holding company, an intermediate stock holding company or the reorganized insurer.

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- (d) For purposes of this section, an outside director is a director of the mutual holding company, the intermediate stock holding company or the reorganized insurer who is not an officer or employee of either the mutual holding company, the intermediate stock holding company or the reorganized insurer.
- Sec. 14. (NEW) (Effective from passage) (a) Two or more mutual holding companies, at least one of which is a domestic company, may merge or consolidate under the laws of any state of the United States, into a mutual holding company incorporated under the laws of such state. The resulting corporation may be a continuing corporation under the name of one or more of the merged or consolidated corporations or a new corporation. If the continuing or new corporation is to be a domestic corporation: (1) It shall be subject to the provisions of sections 1 to 18, inclusive, of this act; (2) its name shall be subject to approval by the commissioner; (3) the members of any mutual holding company whose existence will cease upon the effectiveness of such merger or consolidation shall become members of the continuing mutual holding company; and (4) all persons with equity rights in any mutual holding company whose existence will cease upon the effectiveness of such merger or consolidation shall have equity rights in the continuing mutual holding company.
- (b) Companies merging or consolidating under this section shall enter into a written agreement for such merger or consolidation prescribing its terms and conditions. Such agreement shall be assented to by a vote of the majority of the board of directors of each domestic company participating in such merger or consolidation and approved by the votes of at least two-thirds of the members of such company as are present and voting at a special meeting called for the purpose,

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notice of which meeting shall be given to such persons and in such manner as provided by the commissioner. Such agreement shall be subject to the written approval of the commissioner, who may consider the fairness of the terms and conditions of the agreement, whether the interests of the members of each domestic mutual holding company that is a party to the agreement are protected, and whether the proposed merger or consolidation is in the public interest.

(1) If the continuing or new mutual holding company is to be a domestic company, such agreement shall be executed in duplicate by the president and secretary and by a majority of the board of directors of each company under its corporate seal, shall be accompanied by copies of the resolutions authorizing the merger or consolidation and the execution of the agreement attested by the recording officer of each company and shall, with the records of the companies pertaining thereto, be submitted to the commissioner. If it appears that the requirements of this section have been complied with, commissioner may so certify and approve the agreement by the commissioner's endorsement thereon. One of the duplicates of such agreement shall thereupon be filed with the Secretary of the State, who shall cause the same to be recorded and shall issue a certificate of reincorporation to the continuing company or the new company with the powers retained and specified in the agreement, and the other duplicate shall be retained by the commissioner. No such agreement shall take effect until it has been filed with the Secretary of the State.

(2) If the continuing or new company is to be a foreign company, such agreement, and such other information as the commissioner may require, shall be filed with the commissioner and shall not be executed until approved by the commissioner. Upon the execution of such agreement, the new or continuing company shall file with the commissioner, in such form as the commissioner may require, documentary evidence thereof, showing the date when the merger or the consolidation shall become effective. If the commissioner finds that such agreement has been executed in accordance with the

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commissioner's authorization, the commissioner shall file forthwith with the Secretary of the State a certificate setting forth the fact, including said effective date, and the corporate existence of such company shall cease and determine on said effective date.

- (c) No action or proceeding pending in any court of the state at the time of the merger or consolidation in which any such domestic company may be a party shall abate or be discontinued by reason of the merger or the consolidation, but may be prosecuted to final judgment in the same manner as if the merger or the consolidation had not taken place, or the continuing, surviving or resulting company may be substituted in place of any such domestic company by order of the court in which the action or proceeding is pending.
- (d) If the new or continuing company is a domestic company, upon such merger or consolidation all rights and properties of the several companies shall accrue to and become the property of the continuing corporation or the new company which shall succeed to all the obligations and liabilities of the merged or consolidated companies, in the same manner as if they had been incurred or contracted by it.
- (e) Nothing in this subsection shall authorize the merger or consolidation of stock companies with mutual holding companies.

Sec. 15. (NEW) (Effective from passage) (a) By complying with the provisions of sections 1 to 18, inclusive, of this act, a domestic mutual insurance company may reorganize with an existing domestic or foreign mutual holding company, in which case the plan of reorganization of the domestic mutual insurer shall provide that the domestic mutual insurer will become a domestic stock insurer, that the members of the domestic mutual insurer will become members of the mutual holding company, that the owners of policies issued by the domestic mutual insurer and in force on the effective date shall as of the effective date have equity rights in the mutual holding company, and that the mutual holding company will acquire, directly or through

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- (b) An existing domestic mutual holding company may, with the approval of the commissioner:
- 859 (1) Acquire direct or indirect ownership of a converting foreign 860 mutual insurer that becomes a stock insurer in compliance with the 861 law of its state of domicile;
- 862 (2) Grant membership interests and equity rights to the members or 863 policyholders of a foreign mutual insurer that merges with a direct or 864 indirect domestic or foreign subsidiary of the domestic mutual holding 865 company and such a subsidiary, if it is a domestic insurer, may merge 866 with such a foreign mutual insurer pursuant to section 38a-153 of the 867 general statutes notwithstanding the provisions in section 38a-153 of 868 the general statutes to the effect that they do not authorize mergers 869 between mutual insurers and stock insurers.
 - (c) The commissioner may consider the fairness of the terms and conditions of the transaction, whether the interests of the members of each domestic mutual holding company that is a party to the transaction are protected, and whether the proposed transaction is in the public interest.
 - Sec. 16. (NEW) (*Effective from passage*) (a) A domestic mutual holding company may convert into a domestic stock corporation pursuant to a plan of conversion which complies with subsection (b) of this section.
 - (b) (1) The commissioner shall hold a public hearing upon the fairness of the terms and conditions of the plan of conversion, the reasons and purposes for the conversion of the mutual holding company, and whether the conversion is in the best interest of said mutual holding company and is fair and equitable to its members, and not detrimental to the insuring public. Notice stating the time, place and purpose of the hearing shall be mailed by the converting mutual

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holding company to each policyholder, at his last known address as shown on the records of the converting mutual holding company; except in instances where mailing of notice is not feasible as determined by the commissioner. Such notice shall be mailed at least sixty days prior to the date of the hearing. Such notice shall be preceded or accompanied by a true and complete copy of the plan, or by a summary thereof approved by the commissioner, and such other explanatory information as the commissioner shall approve or require. In addition, the converting mutual holding company shall give notice of the time, place and purpose of the hearing by publication in three newspapers of general circulation, one in the county in which the converting mutual holding company has its principal office and two in other cities within or without the state approved by the commissioner; such newspaper publications shall be made not less than fifteen days nor more than sixty days prior to the hearing, and shall be in a form approved by the commissioner. The directors, officers, employees and policyholders of the reorganized insurer shall have the right to appear and be heard at such hearing.

(2) The commissioner shall, after the public hearing required by subdivision (1) of this subsection, approve the plan of conversion if he finds that: the proposed conversion is in the best interests of the converting mutual holding company; the plan is fair and equitable to the policyholders of the reorganized insurer; the plan provides for the enhancement of the operations of the converting mutual holding company; the plan will not substantially lessen competition in any line of insurance business and, when completed, complies with the requirements of sections 1 to 18, inclusive, of this act. The commissioner shall approve or disapprove the plan in writing on or before sixty days after the conclusion of the public hearing required by subdivision (1) of this subsection. If approval is denied, the denial shall be in writing setting forth a statement of the reasons therefor and the converting mutual holding company shall have the right to a hearing before the commissioner within thirty days of the date of such denial.

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(c) A proposal to approve the plan of conversion shall be submitted to the members of the mutual holding company. Such plan shall be approved by vote of not less than two-thirds of the votes of the members of the converting mutual holding company voting thereon in person, by proxy or by mail at a meeting of members called for that purpose. Notice stating the date, time and place of the meeting shall be mailed by the mutual holding company to the policyholders of the reorganized insurer at their last known addresses as shown on the records of the reorganizing insurer, except in instances where mailing of notice is not feasible as determined by the commissioner, and notice given to the holder of a policy shall constitute notice to the member of the mutual holding company whose membership arises from the policy. Such notice shall be mailed at least thirty days prior to the meeting. Such notice may be combined with the notice of public hearing as mailed to policyholders pursuant to subdivision (1) of subsection (b) of this section. Such notice shall be preceded or accompanied by a true and complete copy of the plan, or by a summary thereof approved by the commissioner, and such other explanatory information as the commissioner shall approve or require. Each member entitled to vote on the plan of conversion shall vote by written ballot cast in person or by mail or by proxy agent or agents duly appointed by the member.

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(d) The commissioner shall have the power to supervise and direct and prescribe the rules governing the procedure for the conduct of voting on the proposal to such extent, consistent with the provisions of sections 1 to 18, inclusive, of this act as he deems necessary to ensure a fair and accurate vote; such powers shall include, but not be limited to, power to supervise and regulate (1) the determination of members entitled to notice of and to vote on the proposal, (2) the giving of notice of the proposal, (3) the receipt, custody, safeguarding, verification and tabulation of proxy forms and ballots, and (4) the resolution of disputes.

(e) Upon approval pursuant to this section, the conversion shall be

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effective as of the date specified in the plan. Upon the effective date of the plan of conversion, all membership interests and equity rights in the mutual holding company shall be extinguished. On and after such date, all the rights, franchises and interests of the mutual holding company in and to every species of property shall be vested in the converted holding company without any deed or transfer and the converted holding company shall succeed to all the obligations and liabilities of the mutual holding company.

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(f) In exchange for equity rights in the mutual holding company, such plan shall provide for appropriate consideration. Said consideration shall be equal, in the aggregate, to the value of the entire capital and surplus of the mutual holding company excluding any funds required to be held in segregated accounts by federal statute and shall be determinable under a fair and reasonable formula approved by the commissioner. If the plan of conversion provides for the mutual holding company to continue as a surviving corporation after the conversion, then consideration to the policyholders shall be in the form of stock, cash or other such form of compensation as is approved by the commissioner. Distribution of all of the stock of the former mutual holding company to eligible policyholders, or in the case of certain eligible policyholders other consideration of equivalent value, shall constitute appropriate consideration under sections 1 to 18, inclusive, of this act. If the plan of conversion does not provide for the mutual holding company to continue as a surviving corporation after the conversion, then consideration payable shall be in such form as is otherwise permitted in this section shall be distributed to eligible policyholders.

(g) Such plan shall give each person holding equity rights a preemptive right to acquire his proportionate part of all of the proposed capital stock of the converted holding company, and to apply upon the purchase thereof the amount of their consideration, as determined under subsection (f) of this section, except that the plan may provide that such person may not purchase or receive stock

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pursuant to this section if it has an aggregate subscription price of two thousand dollars or less and that such preemptive right will not apply to such persons who reside in jurisdictions in which the issuance of stock is impossible, would involve unreasonable delay or would require the converting company to incur unreasonable costs; provided, however, that any such person shall receive their consideration in cash; and, provided further, in the instance of a plan of conversion in which the appropriate consideration received by persons under subsection (f) of this section is stock of a corporation in a transaction authorized under this section, or other consideration as approved by the commissioner or, without limiting the generality of the foregoing, as permitted under this paragraph, the plan of conversion shall provide either (1) that no member or person holding equity rights shall have any preemptive right to acquire any of the proposed capital stock of the converted holding company or of the proposed parent or other corporation, or (2) for preemptive rights on such other terms as approved by the commissioner. Notwithstanding the provisions of this subsection, the commissioner shall have the authority to disapprove such plan in accordance with the provisions of subdivision (2) of subsection (b) of this section.

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- (h) The person eligible to participate in the distribution of consideration and to purchase stock shall be the person whose name appears on the conversion date on the mutual holding company's records as a person holding equity rights on both December thirty-first immediately preceding the conversion date and the date the mutual holding company's board of directors first voted to convert to stock form.
- (i) Shares are to be offered to persons holding equity rights at a price not greater than to be thereafter offered under the plan of conversion to others.
- 1014 (j) Such plan shall provide for payment to each person holding 1015 equity rights of consideration which may consist of cash, securities, a

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certificate of contribution, additional insurance under policies issued by a reorganized insurer or other consideration or any combination of such forms of consideration.

- (k) The commissioner shall find that the mutual holding company's management has not, through reduction in volume of new business written or cancellation by a reorganized insurer, or through any other means, sought to reduce, limit or affect the number or identity of the mutual holding company's members or persons holding equity rights to be entitled to participate in such plan or to otherwise secure for the individuals comprising management any unfair advantage through such plan.
- (l) Nothing in this section shall be deemed to prohibit the inclusion in the plan of conversion of provisions under which the individuals comprising the management and employee group of the mutual holding company, reorganized insurer or an intermediate stock holding company shall be entitled to purchase for cash at the same price as offered to persons holding equity rights, shares of stock not taken by persons holding equity rights on the preemptive offering to persons holding equity rights, in accordance with such reasonable classification of such individuals as may be included in the plan of conversion and approved by the commissioner.
- (m) The plan of conversion may also include provisions restricting the ability of any person or persons acting in concert from directly or indirectly offering to acquire or acquiring the beneficial ownership of ten per cent or more of any class of voting stock of the converted holding company or the parent corporation or other corporation.
- (n) No director, officer, agent or employee of the mutual holding company, or any other person, shall receive any fee, commission or other valuable consideration whatsoever, other than his usual regular salary and compensation, for in any manner aiding, promoting or assisting in such conversion, except as set forth in the plan of

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1047 conversion approved by the commissioner. This provision shall not be 1048 deemed to prohibit the payment of reasonable fees and compensation 1049 to attorneys at law, accountants and actuaries for services performed 1050 in the independent practice of their professions, even though they may 1051 be directors of the mutual holding company.

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Sec. 17. (NEW) (Effective from passage) The commissioner may adopt regulations in accordance with the provisions of chapter 54 of the general statutes as deemed necessary to implement the provisions of sections 1 to 18, inclusive, of this act.

Sec. 18. (NEW) (Effective from passage) All information, documents, and copies of such information and documents obtained by or disclosed to the commissioner or any other person in the course of preparing, filing, and processing an application to reorganize pursuant to sections 1 to 18, inclusive, of this act other than information or documents distributed to members or policyholders or filed or submitted as evidence in connection with the public hearing under sections 1 to 18, inclusive, of this act shall (1) be confidential by law and privileged, (2) not be subject to disclosure under section 1-210 of the general statutes, (3) not be subject to subpoena, and (4) not be subject to discovery or admissible in evidence in any civil action. The commissioner shall not make such information, documents and copies public without the prior written consent of the insurer to which it pertains unless the commissioner, after giving the insurer and its affiliates who would be affected thereby notice and opportunity to be heard, determines that the interests of policyholders, security holders or the public will be served by the publication of such information, documents, and copies, in which event the commissioner may publish all or any part of such information, documents, and copies in such the commissioner may deem appropriate. manner commissioner may use such information, documents and copies in the furtherance of any regulatory or legal action brought as part of the commissioner's official duties.

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- Sec. 19. (NEW) (*Effective from passage*) As used in this section and sections 20 to 27, inclusive, of this act:
- 1081 (1) "Alien insurer" has the same meaning as provided in section 38a-1082 1 of the general statutes.
- (2) "Authorized control level risk-based capital" means the number determined under the risk-based capital formula in accordance with the provisions of subsection (d) of section 38a-72 of the general statutes and the regulations adopted pursuant thereto.
- 1087 (3) "Commissioner" means the Insurance Commissioner.

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- 1088 (4) "Domestication" means the reorganization of the United States 1089 branch of an alien insurer as the result of which a domestic insurer 1090 shall succeed to all the business and assets and assume all the liabilities 1091 of the United States branch of the alien insurer.
- 1092 (5) "State" means any state, commonwealth, territory or possession of the United States and the District of Columbia.
- 1094 (6) "Trusteed assets" means the assets in a trust account required by section 22 of this act.
 - (7) "Trusteed surplus" means the aggregate value of the alien insurer's general state deposits and trusteed assets deposited with a trustee in compliance with section 23 of this act, plus accrued investment income thereon where such interest is collected by the states for trustees, less the aggregate net amount of all of the insurer's reserves and other liabilities in the United States as determined in accordance with section 24 of this act.
- 1103 (8) "United States" means the several states, commonwealths, 1104 territories and possessions of the United States of America and the 1105 District of Columbia.
- 1106 (9) "United States branch" means the business unit through which

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- business is transacted within the United States by an alien insurer and
- 1108 the assets and liabilities of the insurer within the United States
- 1109 pertaining to such business.
- 1110 Sec. 20. (NEW) (Effective from passage) Sections 19 to 27, inclusive, of
- this act applies to a United States branch using this state as a state of
- 1112 entry to transact insurance in the United States. The United States
- 1113 branch shall be subject to all state laws applicable to an insurer
- domiciled in this state, including sections 38a-47 and 38a-48 of the
- 1115 general statutes, unless otherwise provided.
- 1116 Sec. 21. (NEW) (Effective from passage) (a) An alien insurer may use
- this state as a state of entry to transact insurance in the United States
- through a United States branch by:
- 1119 (1) Qualifying as an insurer licensed to do business in this state; and
- 1120 (2) Establishing trust accounts, pursuant to trust agreements
- 1121 approved by the commissioner with a United States financial
- institution as defined in section 38a-87 of the general statutes, in an
- amount at least equal to the minimum capital and surplus or
- 1124 authorized control level risk-based capital, whichever is greater,
- required to be maintained by a domestic insurer licensed for the same
- 1126 kind of insurance.
- (b) Before authorizing the entry of a United States branch of any
- alien insurer through this state, the commissioner shall in addition to
- the requirements of section 23 of this act and any other requirement of
- the insurance law, require the alien insurer to:
- (1) Comply with the requirements of section 38a-41 of the general
- 1132 statutes;
- 1133 (2) Submit an English language translation, as necessary, of any of
- the documents required in subdivision (1) of this subsection; and
- 1135 (3) Submit to an examination of the insurer's affairs at its principal

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- office within the United States; provided however, the commissioner
- in his or her discretion may accept a report of the insurance
- supervisory official of the insurer's home jurisdiction.
- 1139 Sec. 22. (NEW) (Effective from passage) The trusteed assets, or the
- assets of the trust account of an alien insurer, as required by section 21
- of this act, shall at all times be in an amount equal to the United States
- branch's reserves and other liabilities plus the minimum capital and
- surplus or authorized control level risk-based capital, whichever is
- greater, required to be maintained by a domestic insurer licensed to do
- the same kind of insurance.
- 1146 Sec. 23. (NEW) (Effective from passage) (a) The terms of the trust
- agreement required by section 21 of this act shall be set forth in a deed
- of trust. The deed of trust and all subsequent amendments shall be
- 1149 authenticated in a form and manner as the commissioner may
- 1150 prescribe and shall not be effective unless approved by the
- 1151 commissioner upon a finding that:
- 1152 (1) A deed of trust or its amendments are sufficient in form and in
- 1153 conformity with law;
- 1154 (2) The trustee or trustees are eligible as such; and
- 1155 (3) The deed of trust is adequate to protect the interests of the
- beneficiaries of the trust.
- 1157 (b) If at any time after reasonable notice and hearing, the
- commissioner finds that the requisites for the approval no longer exist,
- the commissioner may withdraw approval.
- 1160 (c) The commissioner may approve modifications of, or variations in
- any deed of trust, which in the commissioner's judgment are not
- prejudicial to the interests of the people of this state or policyholders
- and creditors in the United States, of the United States branch.
- 1164 (d) The deed of trust shall contain provisions that:

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- 1165 (1) Vest legal title to trusteed assets in the trustee or trustees, and 1166 their lawfully appointed successors;
- 1167 (2) Require that all assets deposited in the trust shall be 1168 continuously kept within the United States;
- 1169 (3) Provide for substitution of a new trustee or trustees in case of a 1170 vacancy by death, resignation, or otherwise, subject to the approval of 1171 the commissioner;
- 1172 (4) Require that the trustee or trustees shall continuously maintain a 1173 record at all times sufficient to identify the assets of such fund;
- 1174 (5) Require that the trusteed assets shall consist of cash or 1175 investments, or both, as eligible for investment of the funds of 1176 domestic insurers and accrued interest thereon if collectable by the 1177 trustee;
- 1178 (6) Require that the trust shall be for the exclusive benefit, security, 1179 and protection of the policyholders, or policyholders and creditors in 1180 the United States, of the United States branch;
- 1181 (7) Require that the trust shall be maintained as long as there is any outstanding liability of the alien insurer arising out of its insurance transactions in the United States; and
- 1184 (8) Provide, in substance, that no withdrawals of assets, other than 1185 income as specified in subsection (e) of this section shall be made or 1186 permitted by the trustee or trustees without the approval of the 1187 commissioner except to:
- 1188 (A) Make deposits required by law in any state for the security or 1189 benefit of all policyholders, or policyholders and creditors in the 1190 United States, of the United States branch;
- 1191 (B) Substitute other assets permitted by law and at least equal in value and quality to those withdrawn, upon the specific written

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- direction of the United States branch manager when duly empowered and acting pursuant to either general or specific written authority previously given or delegated by the board of directors; or
- 1196 (C) Transfer such assets to an official liquidator or rehabilitator 1197 pursuant to an order of a court of competent jurisdiction.
 - (e) The deed of trust may provide that income, earnings, dividends, or interest accumulations of the assets of the fund may be paid over to the United States branch manager of the United States branch upon request; provided that the total trusteed assets shall not be less than the amount required to be maintained pursuant to section 22 of this act.
 - (f) Upon withdrawal of trusteed assets deposited in another state in which the insurer is authorized to do business, it shall be sufficient if the deed of trust requires similar written approval of the insurance supervising official of that state in lieu of approval of the commissioner provided that the total trusteed assets shall not be less than the amount required to be maintained pursuant to section 22 of this act. In all such cases, the United States branch shall notify the commissioner in writing of the nature and extent of the withdrawal.
- 1212 (g) The commissioner may:

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- 1213 (1) Make examinations of the trusteed assets of any authorized 1214 United States branch at the insurer's expense; and
- 1215 (2) Require the trustee or trustees to file a statement, in such form as 1216 the commissioner may prescribe, certifying the assets of the trust fund 1217 and the amounts thereof.
- 1218 (h) Refusal or neglect of any trustee to comply with this section shall 1219 be grounds for the revocation of the insurer's license or the liquidation 1220 of its United States branch.
- 1221 Sec. 24. (NEW) (Effective from passage) (a) In addition to other

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- 1222 requirements of sections 20 to 27, inclusive, of this act and other
- 1223 applicable provisions of title 38a of the general statutes, every
- 1224 authorized United States branch shall, not later than the first day of
- March in each year and forty-five days after the end of each of the first
- three calendar-year quarters, file with the commissioner and with the
- 1227 National Association of Insurance Commissioners:
- 1228 (1) Annual and quarterly statements of the business transacted
- 1229 within the United States and the assets held by or for it within the
- 1230 United States for the protection of policyholders and creditors within
- the United States, and of the liabilities incurred against such assets.
- 1232 The forms shall not contain any statement in regard to its assets and
- 1233 business elsewhere. The statements shall be in the same format
- 1234 required of an insurer domiciled in Connecticut and licensed to write
- the same kinds of insurance; and
- 1236 (2) A statement of trusteed surplus, in such form as the
- 1237 commissioner may prescribe, as of the end of the same period covered
- by the statement filed pursuant to subdivision (1) of this subsection. In
- determining the net amount of the United States branch's liabilities in
- the United States to be reported in the statement of trusteed surplus,
- the United States branch shall make adjustments to total liabilities
- 1242 reported on the accompanying annual or quarterly statement as
- 1243 follows:
- 1244 (A) Add back liabilities used to offset admitted assets reported in
- the accompanying quarterly or annual statement; and
- 1246 (B) Deduct:
- 1247 (i) Unearned premiums on agent's balances or uncollected
- 1248 premiums not more than ninety days past due not exceeding unearned
- 1249 premium reserves carried thereon;
- 1250 (ii) Reinsurance on losses with authorized insurers, less unpaid
- 1251 reinsurance premiums;

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- (iii) Reinsurance recoverables on paid losses from unauthorized insurers that are included as assets in the annual or quarterly statement; but only to the extent a liability for such unauthorized recoverables is included in the liabilities report in the trusteed surplus statement;
- 1257 (iv) Special state deposits held for the exclusive benefit of 1258 policyholders, or policyholders and creditors, of any particular state 1259 not exceeding net liabilities reported for that state;
- (v) Secured accrued retrospective premiums;

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- (vi) If a life insurer, the amount of its policy loans to policyholders within the United States, not exceeding the amount of legal reserve required on each such policy;
- 1264 (vii) If a life insurer, the net amount of uncollected and deferred 1265 premiums; and
- 1266 (viii) Any other nontrusteed asset that the commissioner determines 1267 secures liabilities in a substantially similar manner; and
- 1268 (3) Provide any additional information that the commissioner may 1269 require relating to the total business or assets, or any portion thereof, 1270 of the alien insurer.
- 1271 (b) The annual statement and trusteed surplus statement shall be 1272 signed and verified by the United States branch manager, attorney-in-1273 fact, or a duly empowered assistant United States branch manager, of 1274 the United States branch. The items of securities and other property 1275 held under trust deeds shall be certified in the trusteed surplus 1276 statement by the United States trustee or trustees.
- 1277 (c) Every report on examination of a United States branch shall 1278 include a trusteed surplus statement as of the date of examination in 1279 addition to the general statement of the financial condition of the 1280 United States branch.

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- (b) The commissioner shall issue a renewal license to any United States branch if satisfied, by such proof as required, that the insurer is not delinquent with respect to any requirement imposed by this act and that its continuance in business in this state will not be hazardous or prejudicial to the best interests of the people of this state.
- (c) No United States branch shall be licensed to do any kind of insurance business in this state, or any combination of kinds of insurance business, that are not permitted to be done by domestic insurers licensed to do business under section 38a-41 of the general statutes. No United States branch shall be authorized to do an insurance business in this state if it does anywhere within the United States any kind of business other than an insurance business and the business necessarily or properly incidental to the kind or kinds of insurance business that it is authorized to do in this state.
- (d) Except as otherwise specifically provided, no United States branch, entering through this state or another state, shall be or continue to be authorized to do an insurance business in this state if it fails to comply substantially with any requirement or limitation of this act, applicable to similar domestic insurers hereafter organized, which in the judgment of the commissioner is reasonably necessary to protect the interest of the policyholders.
- (e) No United States branch that, outside of this state, does any kind or combination of kinds of insurance business not permitted to be done in this state by similar domestic insurers hereafter organized,

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shall be or continue to be authorized to do an insurance business in this state, unless in the judgment of the commissioner the doing of that kind or combination of kinds of insurance business will not be prejudicial to the best interests of the people of this state.

(f) No United States branch shall be or continue to be authorized to do an insurance business in this state if it fails to keep full and correct entries of its transactions, which shall at all times be open to the inspection of persons invested by law with the rights of inspection and be maintained in its principal office within this state.

Sec. 26. (NEW) (Effective from passage) Whenever it appears to the commissioner from any annual statement, quarterly statement, trusteed surplus statement, or any other report that a United States branch's trusteed surplus is reduced below minimum capital and surplus or the authorized control level risk-based capital, whichever is greater, required to be maintained by a domestic insurer licensed to transact the same kinds of insurance, the commissioner may proceed against the insurer pursuant to the provisions of chapter 704c of the general statutes as an insurer whose condition is such that its further transaction of business in the United States will be hazardous to its policyholders, its creditors or the public in the United States.

Sec. 27. (NEW) (Effective from passage) (a) Upon compliance with the provisions of this section any alien company authorized to do business in this state may, with the prior written approval of the commissioner, domesticate its United States branch by entering into an agreement in writing with a domestic company providing for the acquisition by the domestic company of all of the assets and the assumption of all of the liabilities of the United States branch. The acquisition of assets and assumption of liabilities of the United States branch by the domestic company shall be effected by filing with the commissioner an instrument of transfer and assumption in form satisfactory to the commissioner and executed by the alien company and the domestic company.

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(b) The domestication agreement referred to in subsection (a) of this section shall be authorized, adopted, approved, signed, and acknowledged by the alien company in accordance with the laws of the country under which it is organized. In the case of a domestic company, the domestication agreement shall be approved, adopted, and authorized by its board of directors and executed by its president or any vice president and attested by its secretary or assistant secretary under its corporate seal.

(c) An executed counterpart of the domestication agreement, together with certified copies of the corporate proceedings of the domestic company and the alien company, approving, adopting and authorizing the execution of the domestication agreement, shall be submitted to the commissioner for approval. The commissioner shall thereupon consider the agreement, and, if the commissioner finds that the same is in accordance with the provisions hereof and that the interests of policyholders of the United States branch of the alien insurer and of the domestic company are not materially adversely affected, the commissioner shall approve the domestication agreement and authorize the consummation thereof in compliance with the provisions of subsection (d) of this section. The commissioner shall approve or disapprove the domestication agreement within sixty days after it is submitted to the commissioner.

(d) (1) Upon the filing with the commissioner of a certified copy of the instrument of transfer and assumption pursuant to which a domestic company succeeds to the business and assets of the United States branch of an alien company and assumes all its liabilities, the domestication of the United States branch shall be deemed to be effective; and thereupon all the rights, franchises, and interests of the United States branch in and to every species of property, real, personal, and mixed, and things in actions thereunder belonging shall be deemed as transferred to and vested in the domestic company, and simultaneously therewith the domestic company shall be deemed to have assumed all of the liabilities of the United States branch. The

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domestic company shall be considered as having the age as the oldest of the two parties to the domestication agreement for purposes of complying with the requirements of laws relating to age of company.

- (2) All deposits of the United States branch held by the commissioner, or by state officers or other state regulatory agencies pursuant to requirements of state laws, shall be deemed to be held as security for the satisfaction by the domestic company of all liabilities to policyholders within the United States assumed from the United States branch; and such deposits shall be deemed to be assets of the domestic company and shall be reported as such in the annual financial statements and other reports which the domestic company may be required to file. Upon the ultimate release by any such state officer or agency of any such deposits, the securities and cash constituting such released deposit shall be delivered and paid over to the domestic company as the lawful successor in interest to the United States branch.
- (3) Contemporaneously with the consummation of the domestication of the United States branch, the commissioner shall direct the trustee, if any, of the United States branch's trusteed assets to transfer and deliver to the domestic company all assets, if any, held by such trustee.

This act shall take effect as follows and shall amend the following sections:		
Section 1	from passage	New section
Sec. 2	from passage	New section
Sec. 3	from passage	New section
Sec. 4	from passage	New section
Sec. 5	from passage	New section
Sec. 6	from passage	New section
Sec. 7	from passage	New section
Sec. 8	from passage	New section
Sec. 9	from passage	New section
Sec. 10	from passage	New section

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Sec. 11	from passage	New section
Sec. 12	from passage	New section
Sec. 13	from passage	New section
Sec. 14	from passage	New section
Sec. 15	from passage	New section
Sec. 16	from passage	New section
Sec. 17	from passage	New section
Sec. 18	from passage	New section
Sec. 19	from passage	New section
Sec. 20	from passage	New section
Sec. 21	from passage	New section
Sec. 22	from passage	New section
Sec. 23	from passage	New section
Sec. 24	from passage	New section
Sec. 25	from passage	New section
Sec. 26	from passage	New section
Sec. 27	from passage	New section

Statement of Purpose:

To implement the Governor's budget recommendations.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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